

# ***Macro-Corridor Study***

**Center to Grand Forks 345 kV Line  
Minnkota Power Cooperative, Inc.**

**Prepared for  
Rural Utilities Service**

**Prepared by  
Minnkota Power Cooperative, Inc.  
&  
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The following revisions were made in this version of the Macro-Corridor Study on the date indicated within the table, below.

**Center to Grand Forks 345 kV Transmission Proposal  
Macro-Corridor Study Errata Table**

Date	Section	Subject	Page Number	Paragraph Number	Change
10/14/2009	1.4	Required Permits/Approvals	4	Table 1-1	Text clarification
10/14/2009	1.5	Applicant Public Involvement Process	5	4	Added project website
10/14/2009	5.0	Macro-Corridor Resources	15	1	Added reference to Table 3-1
10/14/2009	5.1	Land Use/Land Cover	16	Table 5-1	Modified Sheyenne River to Prairie Substation calculations
10/14/2009	2.2.3	Townships	9	2	Added Township
10/14/2009	5.3.2	Wetland	23	Table 5-3	Modified Sheyenne River to Prairie Substation calculations
10/14/2009	Appendix B	Township Information	10	Table	Added Township

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## List of Acronyms

Abbreviation	Definition
ACSR	Aluminum conductor steel reinforced
ACSS	Aluminum conductor steel supported
AES	Alternatives Evaluation Study
CRP	conservation reserve program
CWCS	Comprehensive Wildlife Conservation Strategy
EA	Environmental Assessment with scoping
ESA	Endangered Species Act
EVAL	Environmental Analysis Document
FAA	Federal Aviation Association
FCC	Federal Communications Commission
FHWA	Federal Highway Administration
GAP	Gap Analysis Program
GDU	Garrison Diversion Unit Import
GIS	Geographic Information System
gpm	gallons per minute
HVDC	high voltage direct-current
kV	Kilovolt
MCM	Thousand circular mills (conductor diameter)
MCS	Macro-Corridor Study
NDDOT	North Dakota Department of Transportation
NDGFD	North Dakota Game and Fish Department
NDPRD	North Dakota Parks and Recreation Department
NDSWC	North Dakota State Water Commission
NEPA	National Environmental Policy Act
NERC	North American Electric Reliability Corporation
NESC	National Electricity Safety Council
NFIP	National Flood Insurance Program
NMPA	Northern Municipal Power Agency
NPS	National Parks Service
NRCS	Natural Resource Conservation Service
NRHP	National Register of Historic Places
NWI	National Wetlands Inventory
NWR	National Wildlife Refuge
PLOTS	Public Lands Open To Sportsmen
PPA	power purchase agreements
PSC	Public Service Commission
QCEW	Quarterly Census of Employment and Wages
ROW	Right-of-Way

<b>Abbreviation</b>	<b>Definition</b>
RUS	Rural Utilities Service
STATSGO	State Soil Geographic Database
SSURGO	Soil Survey Geographic Database
SVC	Static VAR Compensator
TNC	The Nature Conservancy
USACE	United States Army Corps of Engineers
USBOR	United States Bureau of Reclamation
USBC	United States Census Bureau
USDA	United States Department of Agriculture
USFS	United States Forest Service
USFWS	United States Fish and Wildlife Service
USGS	United States Geological Survey
WDA	Wildlife Development Area
WMA	Wildlife Management Area
WPA	Waterfowl Production Area

## 1.0 Introduction

Minnkota Power Cooperative, Inc., (Minnkota) proposes to construct an approximately 260-mile-long 345 kilovolt (kV) transmission line in North Dakota between the Center 345 kV Substation (northeast of the Milton R. Young Generation Station, near Center) and the Prairie Substation (west of Grand Forks) (Figure 1). The proposed Center to Grand Forks 345 kV Transmission Line Project (Project) is needed to replace the capability of transmitting the output of Milton R Young Station Unit 2 over an existing high voltage direct-current (HVDC) line (which will be used to transport wind energy), and improve regional electrical system reliability. The Project could also support wind generation development in North Dakota.

This Macro-Corridor Study (MCS) was prepared by Minnkota and its consultant; HDR Engineering, Inc. (HDR). Minnkota will be requesting financial assistance from the Rural Utilities Service (RUS), an agency which administers the U.S. Department of Agriculture's Rural Utilities Programs. RUS has determined that its funding of Minnkota's Project would be a federal action and therefore subject to National Environmental Policy Act (NEPA), 42 U.S.C. § 4321, review. See 7 Code of Federal Regulations (C.F.R.) § 1794.3.

The MCS and Alternative Evaluation Study (AES) are the two preliminary documents that RUS requires when conducting an environmental review for proposed transmission lines. This MCS was developed in accordance with the requirements of 7 C.F.R. § 1794.51 and RUS Bulletin 1794A-603, Scoping Guide for RUS Funded Projects Requiring Environmental Assessments with Scoping and Environmental Impact Statements (February 2002).

This document would also support preparation of an Environmental Assessment with scoping (EA) required for the construction of the transmission facilities pursuant to 7 C.F.R. § 1794.24(b)(1).

The Environmental Analysis document (EVAL) for the Project would be developed to comply with the National Environmental Policy Act of 1969 (NEPA), Council on Environmental Quality Regulations (40 C.F.R. §§ 1500–1508), and RUS's Environmental Policies and Procedures for Electric and Telephone Borrowers (7 C.F.R. § 1794). Agency and public input would be accepted throughout the process. Along with agency and public input, Minnkota would submit an EVAL to RUS. RUS would make a judgment to either use the EVAL as its EA and issue a Finding of No Significant Impact, or prepare an Environmental Impact Statement.

### 1.1 *Minnkota Power Cooperative, Inc.*

Minnkota is a wholesale electric generation and transmission cooperative headquartered in Grand Forks, North Dakota. Incorporated on March 28, 1940, Minnkota provides, on a nonprofit basis, wholesale electric service to 11 retail/member-owner distribution cooperatives, which are the members and owners of Minnkota. The member system's service areas encompass 34,500 square miles in northwestern Minnesota and the eastern third of North Dakota (Figure 2). The member systems serve approximately 125,000 of the 300,000 residents in the area. These co-ops in turn serve more than 116,000 retail customers including many of the region's schools, farms, homes, and businesses.

Minnkota also serves as operating agent for the Northern Municipal Power Agency (NMPA) in Thief River Falls, Minnesota. NMPA is the energy supplier for 12 municipal utilities located within the Minnkota service area.

The primary source of baseload generation for the rural cooperatives is the Milton R. Young Generation Station located approximately 40 miles northwest of Bismarck, North Dakota, near the community of Center, North Dakota (Photo 1 – Appendix D). As operating agent for the NMPA members, Minnkota also represents NMPA's 30 percent share of the output from the Coyote Station near Beulah, North Dakota. In addition, Minnkota has acquired, through power purchase agreements (PPAs) with large wind developers, significant North Dakota-based wind energy resources that would total about 357 MW nameplate capacity by 2010.

## **1.2 Environmental Review Process**

Prior to making a decision about whether to loan funds, guarantee a loan, or award a grant for a proposed project, RUS is required to conduct an environmental review under the NEPA 42 United States Code (U.S.C.) § 4321, pursuant to Council on Environmental Quality (CEQ) regulations found in 40 C.F.R. §§1500–1508. As the lead federal agency, RUS would conduct the review in accordance with RUS regulations outlined in 7 C.F.R. § 1794 et seq. The RUS NEPA process would consider a broad range of environmental issues as well as potential impacts to farmland, threatened and endangered species, wetlands, and cultural and historic resources. It would also consider socioeconomic, environmental justice, and Native American issues.

The U.S. Fish and Wildlife Service (USFWS) could also participate in the NEPA process for this Project. The transmission line could cross a number of wetland and grassland easements where a Special Use Permit from USFWS could be required (50 C.F.R. 25 et seq.). In addition, the USFWS would consider potential impacts of the Project under Section 7 of the Endangered Species Act (ESA) (16 U.S.C. § 1531 et seq.), the Migratory Bird Treaty Act of 1918 (16 U.S.C. 703–712 and 50 C.F.R. 25 et seq.), and the Bald and Golden Eagle Protection Act of 1972 (16 U.S.C. § 668). Permits would also be required from the U.S. Army Corps of Engineers (USACE) under Sections 401 and 404 of the Clean Water Act (33 U.S.C. § 1344) and Section 10 of the Rivers and Harbors Act of 1899 (33 U.S.C. § 403). USACE regulatory authority would apply under Section 404 of the Clean Water Act, which requires a permit for discharge of dredged or fill material into waters of the U.S. In addition, Project impacts on prehistoric and historic properties must be considered under the National Historic Preservation Act of 1966 (16 U.S.C. § 470 et seq. and 36 C.F.R. § 800).

Figure 3 illustrates the steps in the RUS NEPA process for developing an EA. The scoping process includes a notice in the *Federal Register*, public scoping meetings, and agency consultations and coordination. In preparation for scoping, RUS required Minnkota to prepare an AES and an MCS. The AES identifies and evaluates the electrical problems and the best solutions for meeting electrical needs. The MCS identifies corridor alternatives for potential routing of the Project, and provides information on environmental, social, and cultural resources for the corridor alternatives within the preliminary study corridors. Based on information included in these studies, and input received from the public scoping process, RUS would determine the scope of the EA.

In addition, Minnkota would submit a Consolidated Certificate of Corridor Compatibility and Route Permit Application to the North Dakota Public Service Commission (PSC) focusing on identifying the appropriate corridors and routes for the Project within the macro-corridors. However, the scoping process may identify other corridor options. A detailed EVAL would be conducted on all feasible options that evolve from the scoping process. The North Dakota PSC application would be filed after completion of the RUS Draft EA.

### ***1.3 Agency, Tribal, and Government Involvement Process***

Minnkota mailed initial contact letters to federal, state, and local agencies and governments to provide information and request review of the Project, and provide comments regarding potential concerns. Letters to county commissioners were mailed on April 22, 2009. Federal and state agency letters were mailed on April 27, 2009. Letters were mailed to city mayors on May 5, 2009. Letters were mailed to the Native American tribes on May 8, 2009. Note that tribal letters were not initiating Section 106 consultation and did not request a reply. Appendix A includes a table that lists each recipient agency, date sent, response type (i.e. letter, e-mail, phone call), and date (if warranted).

Minnkota received response letters from the following agencies: North Dakota Game and Fish Department (NDGFD), North Dakota Department of Transportation (NDDOT), North Dakota State Engineers Office, North Dakota Parks and Recreation Department (NDPRD), Natural Resource Conservation Service (NRCS), USACE, USFWS, Federal Aviation Association (FAA), Mille Lacs Band of Ojibwe, and Leech Lake Band of Ojibwe. The bullets below identify main topics discussed in the agency response letters.

- NDGFD discussed resource concerns including native prairie, wetlands, wildlife management areas (WMAs), and avian species.
- NDDOT stated that the Project would have no adverse affect on NDDOT highways
- North Dakota State Engineers Office stated requirements to apply for Sovereign Lands permits for specific river crossings (Missouri, Sheyenne, James, and Red Rivers)
- NDPRD provided comments on potential impacts to natural, historic, scenic, and cultural resources within the macro-corridors
- NRCS discussed agricultural lands and wetlands concerns
- USACE stated regulations for the Project if impacts occur to Waters of the U.S. under Section 10 or Section 404 of the Clean Water Act
- USFWS stated threatened and endangered species concerns along with potential impacts to avian species
- FAA provided comments and regulations regarding construction near air facilities including Form 7460-1, required for notification for construction or alternation
- Mille Lacs Band of Ojibwe – no project concerns at this time
- Leech Lake Band of Ojibwe - no project concerns at this time

Minnkota also held the following meetings with federal, state, and local agencies to discuss the project:

- March 5, 2009, met with RUS and discussed project schedule, MCS and AES documents, and Section 106 compliance
- April 13, 2009, met with PSC staff and discussed project schedule, state process, and route application
- April 30, 2009, met with NDGFD, USACE, USBOR, USFWS, Federal Highway Administration (FHWA), NRCS, NDDOT, and State Engineers Office to discuss the Project and permitting requirements
- May 2, 2009, through May 15, 2009, met with county commissioners and discussed the Project, purpose, schedule, and contact information
- May 6, 2009, met with the USFWS to discuss Section 7 consultation, sensitive resources, and constraint areas

Agency consultation will continue throughout the Project.

#### ***1.4 Required Permits/Approvals***

Minnkota would be required to obtain approvals from a variety of federal, state, and local agencies prior to constructing the Project. During development of the MCS, permitting and regulatory requirements were reviewed to identify jurisdictional authorities.

Agencies with primary approval/permitting authority include RUS and North Dakota PSC. Table 1-1 identifies permits and approvals that may potentially be required by federal agencies, the state of North Dakota, counties, and townships respectively. This preliminary listing of regulatory requirements is subject to change as the Project proceeds.

**Table 1-1. Required Permits and Approvals**

<b>Agency</b>	<b>Permit, Regulatory Compliance, or Coordination</b>
<b>Federal</b>	
Rural Utilities Service	NEPA Compliance and Approval of Financing Assistance
U.S. Fish and Wildlife Service	Section 7 of the Endangered Species Act, Migratory Bird Treaty Act of 1918, and Bald and Golden Eagle Protection Act of 1972
U.S. Army Corps of Engineers	Sections 401 and 404 of the Clean Water Act and Section 10 of the Rivers and Harbors Act of 1899
Federal Aviation Administration	Form 7460-1, Notice of Proposed Construction or Alteration and FAA Form 7460-2 - Notice of Actual Construction or Alteration
Department of Agriculture – Natural Resources Conservation Service	Farmland Conversion Form - Form AD-1006
<b>State</b>	
Public Service Commission	Certificate of Site Compatibility, Certificated of Public Convenience and Necessity, and Route Permit
Game and Fish	Protection of wildlife, fish and recreation areas
Parks and Recreation	Natural Heritage Inventory
State Historical Society	Section 106 Compliance Approval
Department of Transportation	Road Approach/Access Permit, and Utility Permit/Risk Management Documents
<b>Counties</b>	Conditional Use Permits
<b>Townships</b>	Conditional Use Permits

## 1.5 Applicant Public Involvement Process

To implement an open and comprehensive community outreach program throughout the siting and permitting process, a variety of tools and techniques have been employed by Minnkota (the Applicant). Early notification, accessible information, and opportunities to provide input are vital for a successful public involvement effort, particularly with those stakeholders potentially affected by the Project.

Community outreach efforts used existing relationships and interactions between Minnkota and the public. Various public participation tools and techniques were used to provide relevant information to the various stakeholders, and to receive input on corridors. These tools have been, and will continue to be, updated or modified as necessary during the course of the Project, and include the following: a Website describing the Project and related information, call-in hotline, stakeholder notification mailings, news releases and display advertisements, and public information meetings. Public hearings will be held in the future as required in the RUS environmental process.

Minnkota held five public meetings in May 2009, plus a sixth meeting in August 2009. These meetings were not related to specific permitting documents and procedures, but were intended to engage the public in the Project. About 220 people attended the meetings, including landowners and representatives from local, state, and federal government agencies.

The meetings were held in an open-house format featuring large informational displays, aerial maps, and project video. Handouts were made available for the public to review. Minnkota representatives were present to answer questions and engage the public in discussion. The meetings provided corridor criteria information, allowing Minnkota to gather input (comments, data, etc.) from the public on the preliminary study corridors as part of the siting process. In addition, the meetings provided an opportunity for the public to put their names on Minnkota's Project mailing list.

Approximately 77 recorded comments have been collected to date from the public meetings, Website, and hotline. These comments have been used to refine the corridors as appropriate, given the purpose and need of the Project. The majority of comments received from the public were requests to be added to the Project mailing list (35 comments). The remaining comments concerned general project involvement timing/procedures and routing (13 comments and 18 comments, respectively). Nearly 1,100 unique visitors have logged on to the Project Website as of July 2009 (<http://www.minnkotacgf.com>).

## 2.0 Project Description

Minnkota proposes to construct a 345 kV transmission line from Center to Grand Forks, North Dakota. Proposed corridors for this line are shown in Figure 1.

The Project would consist of the following six major components.

1. **345 kV High Voltage Transmission Line** – Consisting of about 260 miles (based on the average length of typical routes within the study corridor) of new, high-voltage transmission line from the Center 345 kV Substation at the Milton R. Young generation station near Center, North Dakota, to the Prairie Substation near Grand Forks, North Dakota. A crossing of the Missouri River in central North Dakota would be required. The Project would deliver existing baseload generation to Minnkota's members. While

final engineering and design has not been completed, the line would likely be constructed with single-pole steel structures (Table 2-1). These structures may be designed with double-circuit capability, to allow significant upgrades. Typical structures would be approximately 150 ft high and placed approximately 1,000 ft apart. The typical right-of-way (ROW) for a single pole 345 kV line is approximately 150 ft wide. It is anticipated that the Project would use 795 MCM or 954 MCM ACSR or ACSS conductors (bundled) to minimize corona. The conductor size may need to be modified once the ultimate route is selected and additional electrical optimization studies are completed. In addition, a fiber-optic cable would be part of the static line for the entire 260 mile transmission line length.

2. **Center 345 kV Substation Upgrades** – Most upgrades would occur within the existing substation’s (owned by Otter Tail Power Company) fenced boundary. This would involve installing new 345 kV circuit breakers, 345 kV dead-end structures, a new 345/230 kV transformer and associated bus work, new 345 kV switches and associated foundations, steel structures, and control panels. A line reactor for open line voltage control may also be required. If the reactor is required a 22,500 square foot addition to the north end of the substation would be needed.
3. **Additional 230 kV Tie Line** – This approximately 1,500 ft long 230 kV tie line would parallel the existing tie line on Minnkota owned property. It would be needed to complete the transmission-to-transmission interconnection with the Square Butte 230 kV Substation.
4. **Square Butte 230 kV Substation Upgrades** – Existing 230 kV circuit breakers and line terminal equipment would be re-allocated from the existing high-voltage direct-current (HVDC) tie line to the new 345 kV interconnect as part of the agreement with Minnesota Power.
5. **Prairie Substation Upgrades** – All upgrades would occur within the existing Minnkota-operated substation’s fenced boundary. This would involve installing new 345 kV circuit breakers, 345 kV dead-end structures, two new 345/230 kV transformers and associated bus work, new 345 kV switches, and associated foundations, steel structures, and control panels. New 230 kV circuit breakers would be added to accommodate interconnecting with the existing 230 kV ring bus. Existing transmission line termination would need to be moved to convert the ring bus into a breaker-and-a-half bus arrangement.
6. **Fiber Optic Regeneration Stations** – Two or more fiber optic regeneration stations would be required along the transmission line route to re-amplify the protection and control signals carried in the optical ground wire (OPGW). Each station would require a 50 ft by 50 ft fenced area and small control building to house the electronic equipment.

The cost of constructing the proposed 345 kV line is estimated to be in the range of \$1.1 to \$1.8 million per mile in 2009 dollars (including ROW, permitting, and other ancillary costs) with a total estimated cost for line construction of approximately \$286 million. An additional estimated \$37 million will be required to modify the terminus substations near Center and Grand Forks for a total estimated construction cost for the Project of \$323 million for a 260 mile line length. The Applicant has a target completion date for the Project of January 1, 2013.

Studies are underway to address third party impacts to neighboring transmission systems as well as to address the needs of potential interconnection customers who have requests listed on Minnkota's interconnection queue<sup>1</sup>. The results of these studies may indicate a need to increase the overall scope of this Project. Such scope changes could include the addition of one or more of the following eight project components. The cost of these Project additions would be borne by the beneficiaries of the additions.

1. Tap the proposed Center-Grand Forks 345 kV transmission line in the Finley, North Dakota, area and develop a 345 kV line section between Finley and Fargo, North Dakota. Develop a new 345 kV substation near Finley.
2. Increase conductor size or type on the base project between Center and Finley, North Dakota. The use of ACSS or ACSS/TW (Aluminum conductor steel supported/trapezoidal wire) can raise the thermal capability without increasing conductor diameter.
3. Insert a series compensation station at the Finley tap point to lower the effective impedance of the line and increase the transfer capability.
4. Convert all structures between Center and Finley, North Dakota, to double-circuit-ready structures to accommodate a future second 345 kV circuit.
5. Add a second 345 kV circuit between Center and Finley, North Dakota.
6. Add phase shifting transformers to the Square Butte 230 kV substation to decrease flows into the 230 kV system at Center.
7. Add shunt capacitors to the Jamestown 345 kV substation to increase transfer capability.
8. Add an SVC (Static VAR compensator) to the Maple River substation to increase transfer capability.

**Table 2-1. Typical Characteristics of 345 kV Transmission Line Structures**

345 kV Transmission Line	Details
Voltage (kV)	345 kV
ROW width (feet)	150
Span (feet)	1,000
Range of structure heights (feet)	120 - 150 (single circuit) 120 - 175 (double circuit)
Number of structures per mile	5 - 7
Minimum ground clearance beneath conductor (feet)	35 - 40
Depth of concrete footings for the poles (feet)	20 - 40
Diameter of concrete footings for the poles (feet)	7 - 10

## **2.1 Project Purpose and Need**

The Milton R. Young Generation Station has two generating units, Young 1 and Young 2. Young 2 output is carried over a dedicated HVDC transmission line from central North Dakota to eastern Minnesota. Over the next few years two main actions would take place through anticipated amendments of the PPAs between Square Butte Electric Cooperative, Minnkota, and Minnesota Power, as follows:

<sup>1</sup> Current requests are for wind energy development projects.

- Rights to the existing HVDC transmission line from the Milton R. Young Generation Station to Duluth, Minnesota, would be transferred to Minnesota Power and it would no longer be continuously available to carry the generation output of Young 2.
- Rights to the total output (455 MW) of Young 2 would be transferred to Minnkota.

With no continuous capacity available to Minnkota on the HVDC system, the power would need to be moved over the Alternating-Current (AC) transmission system to Minnkota's service territory. As discussed in the AES, system studies have shown that the transfer capacity on the AC system needs to be increased between Young 2 and Minnkota's service territory, and that a new 345 kV transmission line from Young 2 to the Prairie Substation would be the best solution. A new line between these endpoints would also improve voltage stability and load serving capability to the northern Red River Valley. This would not be new generation, but a change in how the power is delivered to the users.

## ***2.2 Political Jurisdictions***

The Project's macro-corridors span a number of political jurisdictions, including counties, townships, and cities.

### **2.2.1 Counties**

The macro-corridors include portions of 12 North Dakota counties: Oliver, Burleigh, McLean, Sheridan, Wells, Foster, Eddy, Griggs, Nelson, Steele, Traill, and Grand Forks (Figure 1).

### **2.2.2 Cities**

Minnkota attempted to avoid established cities and communities as much as possible. The macro-corridors may include, or are adjacent to, the following cities: Wilton, Mercer, McClusky, Goodrich, Hurdsfield, Bowdon, Fessenden, Cathay, Sykeston, Carrington, Grace City, McHenry, Glenfield, Binford, Cooperstown, Finley, Sharon, Aneta, Hatton, Northwood, Buxton, Reynolds, Thompson, and Grand Forks.

### **2.2.3 Townships**

The macro-corridors encompass a number of townships. The following list identifies townships located within sections of the macro-corridors. Appendix B provides a complete list of all townships, by county, with public land survey section, township, and range.

- Center to Mercer Section (refer to Section 3.4) includes Grass Lake, Painted Woods, Wilson, Mercer, Edgemont, and Pickard townships, along with ten unorganized territories.
- Mercer to Sheyenne River Section (refer to Section 3.4) includes Cherry Lake, Columbia, Paradise, Pleasant Prairie, Rosefield, Superior, Birtsell, Bordulac, Bucephalia, Carrington, Eastman, Estabrook, Florance, Glenfield, Haven, Larrabee, Longview, McHenry, McKinnon, Melville, Nordmore, Rolling Prairie, Rose Hill, Wyard, Addie, Ball Hill, Bryan, Clearfield, Cooperstown, Helena, Kingsley, Lenora, Mabel, Pilot Mound, Romness, Sverdrup, Tyrol, Washburn, Medicine Hill, Mercer, Wise, Boone, Denhoff, Fairview, Goodrich, Holmes, Lincoln Dale, McClusky, Pickard, Prophets, Franklin, Riverside, Bilodeau, Bull Moose, Cathay, Chaseley,

- Crystal Lake, Delger, Fairville, Germantown, Haaland, Oshkosh, Pony Gulch, Rusland, South Cottonwood, Speedwell, St. Anna, Sykeston, West Ontario, and Woodward townships, along with five unorganized territories.
- Sheyenne River to Prairie Substation Section (refer to Section 3.4) includes Allendale, Americus, Avon, Brenna, Fairfield, Grace, Grand Forks, Lind, Logan Center, Loretta, Michigan, Northwood, Oakville, Pleasant View, Union, Walle, Washington, Lenora, Romness, Sverdrup, Washburn, Ora, Rugh, Beaver, Easton, Edendale, Enger, Finley, Franklin, Golden Lake, Greenview, Hugo, Melrose, Newburgh, Primrose, Riverside, Sharon, Sherbrooke, Westfield, Blanchard, Bloomfield, Buxton, Garfield, Mayville, Norman, Norway, Roseville, and Wold townships.

## 3.0 Macro-Corridor Development

### 3.1 Macro-Corridor Study Requirements

The purpose of this MCS is to identify potential transmission line corridors that use existing linear features/field lines, while avoiding residences and sensitive areas. RUS provides the following guidance for developing a MCS (RUS 2002):

A Macro-Corridor Study should define the project study area and show the end points on a linear project (e.g., electric transmission line or natural gas pipeline). Within this project study area, alternative corridor routes should be developed based on environmental, engineering, economic, land use, and permitting constraints. Corridors may vary in width from a few hundred feet to up to a mile. The use of existing rights-of-way or double circuiting of existing electric transmission lines should be addressed as appropriate.

Minnkota applied a two-step methodology to develop corridors that meet federal and state requirements for routing transmission facilities as well as addressing landowner concerns. The steps included identifying preliminary endpoints, developing preliminary study corridors, and developing macro-corridors. Data acquisition, mapping, and stakeholder input/public involvement occurred throughout the development of the preliminary study corridors and refining of the macro-corridors. A summary of macro-corridor development is provided below in Section 3.3.

### 3.2 Data Acquisition

Minnkota gathered data from field assessments, landowner comments, and federal and state agencies to help identify potential opportunities and constraints for routing the proposed transmission line. Landowner comments were digitized into a Geographic Information System (GIS) database. Agency data related to natural resources, cultural resources, and land use issues were also placed within a GIS database. Agencies and non-government agencies included:

- North Dakota Game and Fish Department
- North Dakota Parks and Recreation Department
- North Dakota Data Clearinghouse
- State Historical Society of North Dakota
- The Nature Conservancy

- U.S. Fish and Wildlife Services

Data collected included information related to the natural environment (such as water, soils, vegetation, and wildlife habitat), and the human environment (such as land use, infrastructure, and listed cultural resources). Minnkota also collected data on electrical reliability factors, engineering feasibility, and cost, and comments from stakeholders, including individuals and agencies. The data were compiled in a GIS database and used in the resource review phase of macro-corridor refinements. Minnkota staff, along with environmental, permitting, and engineering team members, reviewed collected data to analyze potential opportunities or constraints within the corridors.

### **3.3 Development of Macro-Corridors**

During initial project planning following the agreement with Minnesota Power, Minnkota conducted capacity and service area studies that identified a baseload generation need in the central-eastern portion of North Dakota. The studies identified Project endpoints that would provide increased reliability for customers and enhanced regional reliability, and would support generation outlet capability. Preliminary study corridors were developed between the endpoints.

Initially, preliminary study corridors were also developed to endpoints in Grand Forks and Fargo, North Dakota. Through project development, Fargo was eliminated as an endpoint because system studies indicated that a transmission line to that area did not increase voltage stability within the service areas along the Red River Valley and northwestern Minnesota as well as the Grand Forks endpoint did.

The study moved forward with the western endpoint being the existing Center 345 kV Substation near the Milton R. Young Generation Station, and the eastern endpoint being Minnkota's existing Prairie Substation on the west side of Grand Forks, North Dakota.

Preliminary study corridor boundaries were set at about six-miles-wide to allow consideration of multiple routing options, including several options where the proposed 345 kV transmission line could cross the Missouri, James, and Sheyenne rivers. In addition, the preliminary study corridor width would be large enough to avoid or minimize impacts to constraint areas (as defined by the North Dakota Public Service Commission regulations). Constraint areas include those locations where transmission line development may be restricted because of federal, state, or local regulations, or because of conflicts with existing land use or land features. Some areas may have additional state or federal permit requirements and Minnkota would prefer to avoid these areas, where feasible.

Minnkota focused on several overarching objectives to identify the preliminary study corridors (Figure 4), including:

- Using parallel existing rights-of-way (transmission lines, pipelines, railway, or roads), survey lines, property and field lines, and natural division lines
- Avoiding populated areas
- Avoiding major natural features (Lake Ashtabula, Jamestown Reservoir, national wildlife refuges (NWRs), WMAs, wildlife development areas (WDAs), and waterfowl production areas (WPAs)
- Crossing major rivers at existing transmission lines crossings and avoiding wooded areas
- Avoiding known public and private airports/airstrips

- Complying with North American Electric Reliability Corporation (NERC) electrical system planning standards to maximize transmission system reliability (e.g. maintain maximum distance from existing system lines)
- Minimizing length

Figure 4 identifies the preliminary study corridors, which include portions of Burleigh, Eddy, Foster, Grand Forks, Griggs, Kidder, McLean, Morton, Nelson, Sheridan, Steele, Traill, and Wells counties. Figure 4 also highlights corridor constraints identified in developing the preliminary study corridors.

Federal agencies managing lands in the area include USFWS, United States Bureau of Reclamation (USBOR), and USACE. USFWS manages the NWRs, WDAs, and WPAs. USBOR operates the McClusky Canal and associated recreation areas.

State agencies that manage lands in the area include NDGFD and NDPRD. These areas include WMAs, state parks, and recreation areas. Also, one non-government organization, The Nature Conservancy, manages the Cross Ranch Preserve adjacent to the Missouri River in the western portion of the Project area.

Figures 5.1 to 5.4 show the federal and state agency managed lands in central-eastern North Dakota, as well as other managed land.

After additional data collection, including field reconnaissance and stakeholder input, the preliminary study corridors were modified into macro-corridors (Figure 1). The macro-corridors varied in width throughout the preliminary study corridors, to allow for identification and consideration of potential routes that may meet the Project's purpose and need. The macro-corridors were developed based on an analysis of available land use/land cover data, existing infrastructure, and environmental and engineering constraints. The initial focus of the analysis was to avoid or minimize impacts to constraint areas and to locate areas the corridors might share with existing linear features and/or field lines. Constraints and limitations criteria for the macro-corridors are listed in Table 3-1.

In finalizing the macro-corridors, Minnkota identified opportunities and constraints for potential sections within the macro-corridors. A resource review provided information about land use and environmental resources that provide a compatible land use or that might constrain the construction of a new transmission line. Please see the macro-corridors resource review in Section 5.0.

**Table 3-1. Macro-Corridor Constraints and Limitations**

Constraints	Limitations
Cultural Resources	Tribal preservation areas, archaeological sites, historic structures
Surface Waters	River and lake crossings, floodplains
Wetlands	Sensitive species habitat, unique resource
Federal and State Lands	NWRs, WPAs, WMAs, parks and recreation areas
Native Prairie and Woodlands	Riparian woodlands, sensitive species habitat
Sensitive Natural Resources	Federally designated species and habitat, state sensitive species and communities
Human Environment	Cities, landowner concerns, schools, churches, hospitals and health care facilities, municipal water facilities, airports, wind energy developments
Agriculture	Center pivot irrigation lands, agricultural production lands, drainage systems

### **3.4 Descriptions of Macro-Corridors**

The macro-corridors were divided into three distinct sections: 1) Center to Mercer (CM), 2) Mercer to the Sheyenne River (MS), and 3) Sheyenne River to the Prairie Substation (SP) (Figure 1). The Center to Mercer section begins at the Center 345 kV Substation and proceeds east across the Missouri River, then north towards the city of Mercer, North Dakota. Minnkota is assessing at least three potential Missouri River crossing corridors within this section.

The second section, Mercer to the Sheyenne River, has two distinct corridors (a north and south) plus a crossover between them. At Mercer, the section turns to the east and divides into a north and south corridor. Generally, the south corridor follows Highway 200 to the Sheyenne River, while the north corridor traverses the middle portions of Sheridan and Wells counties, the south portion of Eddy County, the north portion of Foster County, then goes through Griggs County to the Sheyenne River. The north corridor crossover segment is located north of the city of Bowdon, North Dakota.

The third section, Sheyenne River to the Prairie Substation, crosses the Sheyenne River and contains three distinct corridors. The first proceeds north to Aneta, then east towards Northwood, and north to the Prairie Substation. The second potential corridor continues diagonally northeast-southwest along an existing Western Area Power Administration 230 kV transmission line. The third potential corridor advances east to about the city of Hillsboro, then proceeds north to the Prairie Substation.

Recently, Minnkota has received several interconnection requests from wind farm developers in North Dakota. Minnkota is evaluating the impacts of these requests on the existing transmission system and the proposed Project. Preliminary analysis shows that an additional connection from the Finley, North Dakota, area to the Fargo, North Dakota, area may be required to fulfill these requests. An amended MCS would be submitted if this alternative is required.

Minnkota developed the macro-corridors with the intention that multiple route options could be developed that pass a limited number of residences, minimize environmental impacts, cross the rivers near existing linear infrastructure, and avoid conflicting land uses. Route options would be determined by the federal NEPA and the North Dakota PSC application processes.

## **4.0 Engineering Opportunities and Constraints**

### **4.1 Engineering Constraints**

Engineering factors also need to be considered when selecting a route. Such factors include topography (discussed below), span limitations, ROW limitations, and the presence of existing infrastructure or other development (Table 4-1).

Span limitations need to be examined where there are large wetland complexes and lakes (Photo 2 – Appendix D). Span limitations are driven by the type and height of the transmission pole structure, climate (wind speed, potential for ice loading, etc.) and the size/weight of the transmission conductor.

Transmission lines also require a certain amount of ROW to ensure safe and reliable operation. Key factors in determining ROW widths include structure span spacing, structure

configuration, conductor weight, sag, operating voltage, and elevation (RUS 1994). Areas where sufficient ROW is not available need to be identified and avoided during transmission line routing.

Dense development can also limit transmission line routing options. Where insufficient space is available to meet setback requirements, or where existing development is incompatible with the construction and operation of a transmission line, alternate routes may need to be identified.

One area that would need to be examined in further detail is east and south of the Prairie Substation. This area contains many newer residential developments, lands plotted for development, and business parks. The presence of these developments may limit available ROW and the ability to meet setback requirements. The analysis for route selection would include a more detailed look at opportunities to develop routes through this area.

The Missouri and Sheyenne river crossings (Photo 3 and 4 – Appendix D) are two other areas that may require further examination. Both areas are constrained by topography, span distance, residences, woodlands, and existing infrastructure. Topography and span distance may limit the crossing locations and ability to meet setback requirements. The analysis for route selection would include a more detailed look at opportunities to develop routes through this area.

**Table 4-1. Engineering Constraints and Limitations**

Constraints	Limitations
Line Length	Points-of-inflection, line sag, material procurement, structure type
Span Distance	Line sag, pole height, ice loading, wind/weather, structure type, elevation
Topography	Line sag, pole location, structure type
Soils, Rock, and Shallow Bedrock	Pole foundation, span distance, geologically unstable areas
Pole Spacing	Pole height, water bodies, residences, structure type
Residences	Cities
Existing Transmission Lines	System reliability, maintain necessary spacing, maintain safe distance, ROW constraint
Existing Public Infrastructure	Wind projects, maintain safe distances from roads, railways, pipelines, ROW

## ***4.2 Use of Existing Linear Corridors***

Existing corridors can provide an opportunity for transmission line routing. These corridors have already disturbed the surrounding environment, and generally have preserved a ROW corridor that can be considered for a transmission line route. Constraints for the sharing of existing utility corridors depend on the type of utility present. As indicated previously, the opportunity for ROW sharing cannot take place where safety, maintenance, and clearance requirements demand that utilities be kept separate. Also, the sharing of some transmission line corridors would not be desirable if the purpose of the existing line is similar to the proposed line. For example, generation outlets from the same plant are generally separated as much as possible to ensure reliability in the event of a weather induced outage.

### 4.3 Topographic Constraints

Major topographic features in macro-corridors can limit options for transmission line routing and construction. Issues associated with extreme topography include accessibility for construction, soil/rock suitability, span distance, and potential height of the poles, among others.

### 4.4 Engineering Cost Analysis

The proposed Center to Grand Forks 345 kV transmission line project has two major cost components. The transmission line portion of the project is estimated on a cost-per-mile basis and the substation portion is estimated on a facilities improvement cost basis.

The current study corridors provide for several line-routing options. Route lengths through the study corridor are estimated to be between 248 and 284 miles. The average length of 10 possible routes reviewed that met the minimum impact avoidance area criteria is 260 miles. These preliminary routes are based on the project's principle of following section lines and quarter section lines, as cross country construction through tillable farm land is generally not accepted by the landowners. The ultimate line length cannot be established until the route has been selected and the ROW acquisition process is substantially completed. The project cost estimate has been developed using a shortest case, typical case, and longest case scenario that helps demonstrate the impact of the final route and ultimate line-length impact to the overall project cost. Table 4-2 below provides the current total project cost estimate (2009 dollars) for three line-length options.

**Table 4-2. Center to Grand Forks Transmission Project Options Cost Estimates**

Option	Line Length (miles)	Line Cost	Project Total
Center to Prairie Shortest Case	248	\$272,800,000	\$309,800,000
Center to Prairie Typical Case	260	\$286,000,000	\$323,000,000
Center to Prairie Longest Case	284	\$312,400,000	\$349,400,000

*Note: All options are based on 795 ACSR conductor, mono-pole structures, an assumed line cost of \$1.1 million per mile, and an estimated cost of \$37 million for substations*

The substation costs represent estimated expenditures at three existing facilities. The estimate for modifications to the Center 345 kV substation is \$14 million, of which \$3 million is for substation improvements and \$11 million represents the cost of two new 345/230 kV 400 MVA power transformers.

The estimate for modifications to the Prairie 230 kV substation is \$22 million, of which \$11 million is for improvements and additions and \$11 million is for two new transformers, equivalent to the Center units.

#### **4.5 Selection of Alternative Routes**

Minnkota plans to submit a Consolidated Certificate of Corridor Compatibility and a Route Permit Application to the North Dakota PSC, identifying a proposed route which lies within the macro-corridors. The Application is anticipated to be submitted in September 2010.

The route selection may include:

- Evaluation of opportunities and constraints
- Evaluation of constraint areas
- Identification of feasible routes
- Provision for public and agency comment
- Route refinement and the beginning of detailed environmental review

Selection of a final route would be made by governing agencies at the appropriate time following the planning and environmental review process. This process would include additional opportunities for public and agency input as well as detailed analysis of environmental conditions.

### **5.0 Macro-Corridor Resources**

The following information is intended to summarize the resources within the macro-corridors identified in Section 3.3. Table 3-1 provides a summary of the macro-corridor constraints and associated limitation criteria. No specific impacts are known at this point since final routes and ROW requirements have not been determined. Site-specific environmental data and impacts will be incorporated as the routing progresses and as part of the NEPA and state permitting processes.

#### **5.1 Land Use/Land Cover**

The macro-corridors include portions of 12 counties in central and eastern North Dakota that are made up of mostly agricultural lands, i.e. pasture or cropland. Other land covers include wooded areas, prairie and grassland, and urban development. With the exception of Carrington, Cooperstown, and Grand Forks, the majority of the communities within the macro-corridors are small, farmed-based towns.

Land use and land cover data were gathered from North Dakota Gap Analysis Program (GAP) data (Figures 6.1 to 6.4). The land coverage percentages are broken down by the macro-corridor sections in Table 5-1.

The general land cover within the macro-corridors consists primarily of agricultural lands including cultivated crops and livestock grazing, with dispersed areas of pasture/hay and woodland. Agriculture is one of the most important industries in North Dakota. Cultivated croplands increase as the Project moves east, with approximately 60 percent cropland in the Center to Mercer Section, to nearly 90 percent cropland in the Sheyenne River to Prairie Substation Section. The top cultivated crops include wheat, soybeans, and corn. Center pivot irrigation units are commonly found within the macro-corridors. Cattle lead livestock production in North Dakota.

In the western sections of the macro-corridors, toward the Missouri River, prairies and wetlands become more prevalent. Historically, North Dakota was mostly prairie land cover. In the western portions of the macro-corridors, prairie covers about 24 percent within the

Center to Mercer Section and decreases to nearly 2 percent in the Sheyenne River to Prairie Substation Section. Wetlands occur throughout the macro-corridors as the Project traverses the Prairie Pothole Region of the upper Midwest. Wetlands are typically small, isolated depressions, but may also be found along drainages, rivers, and streams. Wetlands cover nearly 12 percent of the land within the Mercer to Sheyenne River Section, which is the highest of the three sections, and then decrease to about 5 percent in the Sheyenne River to Prairie Substation Section due to increased cultivated crops. Wooded areas are not prevalent in North Dakota as the historic land cover was prairie. Currently, the most common wooded areas are shelterbelts around residences and buildings. The major rivers may have a wooded, riparian fringe.

**Table 5-1. GAP Land Cover Data by Macro-Corridor Section**

Land Cover Category	GAP Land Cover (% of Total Section Area)		
	Center to Mercer	Mercer to Sheyenne River	Sheyenne River to Prairie Substation
Barren Land/ Sparse Vegetation	0.6	0.0	0.0
Agriculture	59.2	72.8	89.2
Developed	0.6	0.4	0.5
Prairie	23.7	10.8	2.4
Shrubland	5.8	3.3	1.5
Wetland	7.9	11.6	4.8
Woodland	2.2	1.1	1.6
<b>Total</b>	<b>100.0</b>	<b>100.0</b>	<b>100.0</b>

Wind farm development is increasing in North Dakota (Photo 5 – Appendix D). There are approximately three wind farm developments within the macro-corridors. Most wind farm development is located in the western region of the macro-corridors due to availability of land and transmission lines. The exact size and location of future wind farm development areas are unknown, although according to landowners, wind development companies are actively discussing projects with them. Minnkota would work with wind developers in routing the transmission line to minimize construction and operation impacts.

Land cover classes evaluated as opportunities include existing disturbed corridors that are compatible with the construction and operation of a new transmission line, such as linear ROW (transmission lines, pipelines, railway, or roads). Opportunity areas are also located along property and field lines associated with cultivated crops and pasture land.

Land cover classes evaluated as constraints may have current land uses that conflict with the construction and operation of a new transmission line, including developed areas, woodlands, water crossings, large wetland complexes, and extreme terrain.

### 5.1.1 Residences and Buildings

Residences and buildings within the macro-corridors were identified using field surveys and aerial photographs. Avoiding occupied residences and farmsteads was one of the main routing criteria used when developing macro-corridors. According to North Dakota PSC regulations, the final route centerline must be at least 500 feet from all occupied residences

unless otherwise stated by the landowner. Areas of dense population were avoided, where possible. The number of occupied residences increases as the Project moves east toward Grand Forks, North Dakota.

No structures may be permitted within the 150-foot-wide ROW required for the construction and operation of the new transmission line. If any buildings or structures are located within the proposed Project ROW, they would be removed or relocated. Large businesses and facilities were avoided when developing the macro-corridors, when possible.

The location of structures (homes, barns, and businesses) in relation to the final route would be assessed during route development.

### **5.1.2 Soils/Groundwater**

Soils within the macro-corridors range from black loam in the Red River Valley to a more porous, sandy soil in the west. Loam is ideal for agricultural because it retains nutrients and allows easy water flow. This soil type is commonly considered prime farmland, and covers the majority of the eastern portions of the macro-corridors. The sandy soil in the west is typically non-tillable farmland and is primarily used as pasture land.

### **5.1.3 Topography**

Topography can be a routing opportunity or constraint depending on the degree of slope. Routing opportunities may be associated with flat terrain or areas with a gradual slope, while routing constraints occur in areas with steep terrain. Extreme terrain may increase the complexity of the engineering, may cause environmental impacts, and may be difficult to access during construction and maintenance. Except for terrain along the Missouri River and in the west part of the northern portion of the Mercer to Sheyenne River Section, the majority of the land within the macro-corridors is generally flat terrain. Areas of steep terrain would be assessed during the route development.

### **5.1.4 Airports**

Airports are potential routing constraints for a new transmission line depending on the height of the transmission structures and their proximity to the airport. The permissible height of a structure located near a public airport is determined by the height of the proposed structure in relation to the airport facility, the classification of the airport facility, and the regulated airport imaginary surfaces. The Federal Aviation Administration (FAA) defines and regulates the imaginary surfaces. Federal regulations only apply to public airports. However, each state has regulations applicable to public and private airports.

There are several public airports within or near the macro-corridors (Figures 7.1 to 7.4): McClusky Municipal, Fessenden Municipal, Carrington Municipal, Cooperstown Municipal, Northwood Municipal – Vince Field, and Mayville Municipal Airports. Private airports are more prevalent in North Dakota due to crop spraying, with several occurring within or near the macro-corridors, including Soderquist, Westerlind, R Leep Strip, Morten, Berg Field, Gensrich, Knutson, Central Valley Aviation, and Erickson, along with a few unnamed private airstrips.

A Long Range Radar facility is located northwest of Finely in Section 26 of T14N and R57W. This facility, identified in Figures 7.1 to 7.4, is owned and operated by the FAA. Minnkota will work with the FAA to avoid impacts to the facility.

### **5.1.5 Federal Communication Commission Towers**

Communication towers would be avoided where feasible to prevent operational issues. Several communication towers are located within the macro-corridors (Figures 7.1 to 7.4): three communication towers are located within the Center to Mercer Section, 18 communication towers are located within the Mercer to Sheyenne River Section, and 15 communication towers are located within the Sheyenne River to Prairie Substation Section. The majority of the towers are located near or within municipal areas. Other towers are located along roadways and may be avoided by routing the transmission line on the opposite side of the road.

### **5.1.6 Pipelines**

The macro-corridors do not follow existing pipeline ROW as the pipelines run in a northwest to southeast direction, perpendicular to the macro-corridors. Thus, a few pipelines would be spanned by the macro-corridors (Figures 7.1 to 7.4). The Keystone Pipeline that is currently under construction bisects the macro-corridors from north to south just east of Cooperstown in the Sheyenne River to Prairie Substation Section (Figures 7.1 to 7.4). Construction of the Keystone Pipeline would be completed prior to construction of the new transmission line.

USBOR and the Garrison Diversion Conservancy District have proposed a 60-inch-diameter water pipeline—the Red River Valley Water Supply Project—with a preferred alternative titled Garrison Diversion Unit Import (GDU) to the Sheyenne River. The GDU Alternative would transport water through the McClusky Canal, and then use a buried pipeline from a biota treatment facility to the Sheyenne River north of Lake Ashtabula. This proposed alternative would parallel the southern portion of the Mercer to Sheyenne River Section of the macro-corridors, north of Highway 200 from McClusky, North Dakota, to Denhoff, North Dakota. For more information, please see the water supply project website at <http://www.rrvwsp.com>.

### **5.1.7 Roadways**

There are a few opportunities for the macro-corridors to parallel existing road ROW. The following U.S. and state highways are located within the macro-corridors and may provide an opportunity for parallel corridors: State Hwy 15, State Hwy 45, State Hwy 65, State Hwy 20, State Hwy 200, State Hwy 41, US Hwy 52, US Hwy 83, State Hwy 3, and State Hwy 25 (Figures 7.1 to 7.4).

### **5.1.8 Railroads**

The Burlington Northern Sante Fe Railroad; Dakota, Missouri Valley and Western Railroad; and Canadian Pacific Railway all have tracks within the macro-corridors (Figures 7.1 to 7.4). There is an abandoned railway parallel to Highway 200 that may provide an opportunity for parallel corridors. The existing railways travel in a northwest to southeast direction and may provide some opportunity for parallel corridors.

## ***5.2 Managed Resource Lands***

As discussed above, constraint areas include those locations where transmission line development may be restricted because of federal, state, or local regulations, or constrained because of conflicts with existing land use or land features. This section describes federally

and state-managed resource lands within the macro-corridors (Figures 5.1 to 5.4). An analysis of potential impacts would be included in the federal/state environmental review process.

No federally or state-designated scenic byways are located within the macro-corridors. State-designated Sakakawea Scenic Byway is located about six miles north of the macro-corridors in the City of Washburn, North Dakota. There are no federally or state-designated wild or scenic rivers within North Dakota.

The Cross Ranch Preserve, managed by The Nature Conservancy (TNC), is located within the macro-corridors (Center to Mercer Section). The Cross Ranch Preserve was established in 1982 as TNC's first project in North Dakota. The focus of their efforts is to preserve the temperate grassland and provide habitat to threatened plant and animal species. TNC partners with local farmers, ranchers, private landowners, and North Dakota Parks and Recreation to achieve their goals.

### 5.2.1 Federal Managed Lands

Portions of The Chain of Lakes Recreation Area and McClusky Canal, managed by the USBOR, are located within the Center to Mercer Section of the macro-corridors (Figures 5.1 to 5.4). This area is used for various outdoor activities including camping, fishing, boating, and wildlife viewing. The Chain of Lakes Recreation Area is divided by Highway 41 and is located in McLean, Burleigh, and Sheridan counties.

In addition, the National Parks Service (NPS) manages the North Country National Scenic Trail located on the New Rockford and McClusky canals in Sheridan, Burleigh, and McLean counties, as lands managed by USBOR (Figures 5.1 to 5.4).

USFWS manages NWRs, WPAs, and WDAs located within the macro-corridors (Table 5-2 and Figures 5.1 to 5.4). The NWRs, WPAs, and WDAs, are typically used for outdoor recreation, hunting, and wildlife observation. The Center to Mercer Section contains one WPA and three WDAs; within the Mercer to Sheyenne River Section are one NWR, 32 WPAs, and three WDAs; and within the Sheyenne River to Prairie Substation Section are two WPAs.

### 5.2.2 Federal Conservation Easement Lands

Within the macro-corridors there are four types of federal land conservation easements: USFWS wetland, grassland, and conservation easements; and U.S. Department of Agriculture conservation reserve program (CRP) easements.

- Wetland easements are legal agreements with private landowners that permanently protect wetland basins from being drained, burned, leveled, or filled.
- Grassland easements are legal agreements with landowners that permanently protect grassland vegetation, primarily native prairie, from being destroyed or developed.
- Conservation easements are legal agreements voluntarily entered into by a property owner and a qualified conservation organization such as a land trust or government agency. The easement contains permanent restrictions on the use or development of land in order to protect its conservation values.

These easement restrictions vary greatly for each agency or organization. The four types of easements are scattered throughout the macro-corridors, with a higher density in the Mercer to Sheyenne River Section (Figure 8). As indicated on maps provided in the USFWS response letter dated June 5, 2009, about 10 percent of the Center to Mercer Section is in

easements, about 35 percent of the Mercer to Sheyenne River Section is held in easements, and about 5 percent of the Sheyenne River to Prairie Substation Section is in easements.

The CRP is a long-term federal agricultural land conservation easement program that provides valuable grassland habitat for many birds and terrestrial species and provides riparian buffers to improve water quality of streams and rivers. The CRP is a provision included in the farm bill that pays farmers to leave lands that were previously farmed fallow for 10 to 15 years.

### 5.2.3 State Owned Lands

State-designated public lands within the macro-corridors include a state park and state nature preserve managed by the NDPRD, and WMAs managed by the NDGFD (Table 5-2 and Figures 5.1 to 5.4). State parks and nature preserves are used for outdoor recreation and wildlife observation. WMAs would be used for outdoor recreation, hunting, and wildlife observation (Photo 6 – Appendix D). The Center to Mercer Section contains one state park, one state nature preserve, and three WMAs; within the Mercer to Sheyenne River Section are four WMAs; there are no state lands within the Sheyenne River to Prairie Substation Section.

### 5.2.4 State Easement Lands

Public Lands Open to Sportsmen (PLOTS) are state-paid easements that allow the public to hunt on private lands. There are approximately seven different kinds of PLOTS. Some PLOTS have a federal-easement associated, such as CRP lands. PLOTS are scattered across the state and the macro-corridors.

**Table 5-2. Federal and State Owned Lands**

Type of Public Land	Managing Agency	Name of Public Land	Macro-Corridor Section*
<b>Federal</b>			
National Scenic Trail	NPS	North Country National Scenic Trail	CM, MS
Recreation Area	USBOR	Chain of Lakes/McClusky Canal	CM
National Wildlife Refuge	USFWS	Sibley Lake	MS
Waterfowl Production Area	USFWS	Gaub	CM
		Kreiter	MS
		Moldenhauer	MS
		Weckerly	MS
		Radtke	MS
		Fritchie	MS
		Bull Moose	MS
		Harris	MS
		Kindschi	MS
		Weber	MS
		Crystal Lake	MS
		Faul	MS
Ehni	MS		

Type of Public Land	Managing Agency	Name of Public Land	Macro-Corridor Section*
		Schindler	MS
		Hoornaert	MS
		Heeren	MS
		Chaseley	MS
		Bibow	MS
		Monk	MS
		Barlow	MS
		Blue Cloud Lake	MS
		Topp	MS
		Bauers	MS
		Midgley	MS
		Swan Lake	MS
		Larson	MS
		Johnson	MS
		Delfs	MS
		Evers	MS
		Helland	MS
		Lake Addie	MS
		Zimprich	MS
		Ronningen	MS
Fritz	SP		
Gerhart	SP		
Wildlife Development Area	USFWS	Koenig	CM
		East Park Lake	CM
		Hecker's Lake	CM
		Goodrich	MS
		Kindschi	MS
		Indian Hills	MS
<b>State</b>			
State Nature Preserve	NDPRD	Cross Ranch	CM
State Park	NDPRD	Cross Ranch	CM
Wildlife Management Area	NDGFD	Wilbur Boldt	CM
		Smith Grove	CM
		Wilton Mine	CM
		Wells County	MS
		Robert L. Morgan	MS
		Rusten Slough	MS
		Sibley Lake	MS

\* Center to Mercer (CM), Mercer to Sheyenne River (MS), and Sheyenne River to Prairie Substation (SP)

## **5.3 Biological Resources**

### **5.3.1 Surface Water Resources**

There are numerous surface water resources (lakes, rivers, and streams) within the macro-corridors (Figures 9.1 to 9.4). Lakes and perennial waterways would be avoided to prevent construction-related disturbance, such as erosion, sedimentation, and potential water quality impacts. During route selection, transmission line structures would be located to avoid water bodies or located to span surface waters.

The Center to Mercer Section of the macro-corridors crosses the Missouri River, which is considered an important biological, cultural, recreational, and visual resource. The river, its sand bars, and adjacent wooded riparian zones provide habitat for sensitive species. In order to meet USFWS and USACE concerns, the macro-corridors contain two existing high-voltage transmission line crossings as potential parallel corridors to minimize new impacts associated with a new transmission line crossing of the Missouri River.

As the macro-corridors within the Center to Mercer Section head north toward Mercer, they enter the Prairie Pothole Region and cross the McClusky Canal and associated lakes, the largest being Hecker's Lake.

The Mercer to Sheyenne River Section of macro-corridors spans the Prairie Pothole Region of North Dakota that contains many shallow, depressional wetlands. Some of these large open wetlands may be considered lakes. Notable lakes from west to east include Kindschi Lake, Lake Ontario, Duck Lake, Cottonwood Lake, Lake Claire, Juanita Lake, Storm Lake, Sibley Lake, Lake Jessie, and Lake Addie. Notable water courses include the McClusky Canal, Rocky Run and its tributaries, the James River and its tributaries, Pipestem Creek, Baldhill Creek and its tributaries, and the Sheyenne River and its tributaries. The Sheyenne River is an important biological, cultural, recreational, and visual resource. The river and associated riparian habitat contain sensitive species.

The Sheyenne River to Prairie Substation Section departs the Prairie Pothole Region into the Red River Valley where there is a reduction in small open water depressions, but an increase in small streams and drainageways. The notable lakes are North Golden Lake, Golden Lake, Golden Rush Lake, and Lake Tobiason. The Goose River and associated branches would be the dominant surface water resource within these macro-corridors.

### **5.3.2 Wetland**

The macro-corridors span the Prairie Pothole Region from the Missouri River in the west to the Sheyenne River in the east. The Prairie Pothole Region is characterized by many pockmarked, freshwater, depressional wetlands. Some wetlands are temporary and others are permanent. Snowmelt and spring rains are the main hydrology sources. Wetlands are identified as shallow water systems that provide unique functions and values to the surrounding landscape, such as water quality protection, wildlife habitat, and flood storage. Wetlands connected to Waters of the U.S. (i.e. not isolated basins) are protected under Section 404 of the Clean Water Act and as such are regulated by USACE.

Wetland locations were obtained from the National Wetland Inventory (NWI) (Figures 9.1 to 9.4). Wetlands are located throughout the macro-corridors; the various types are shown in Table 5-3. Wetland impacts may be avoided or minimized through the careful routing of the

transmission line. If construction activities impact wetlands regulated by USACE, Minnkota would notify USACE and initiate the permit process.

**Table 5-3. Wetland Types within the Macro-Corridors by Section**

Macro-Corridor Section	Wetland Type	Acres	Percent of Wetland Type within Section	Percent Area within Section
Center to Mercer	Freshwater Emergent	7,520	68	4
	Freshwater Forested/Shrub	172	2	0.1
	Open Water	1,194	11	1
	Riverine	2,112	19	1
<b>Total NWI Area</b>		<b>10,998</b>	<b>100</b>	<b>6.1</b>
Mercer to Sheyenne River	Freshwater Emergent	74,227	92	8
	Freshwater Forested/Shrub	318	0	0
	Open Water	5,260	7	1
	Riverine	1,198	1	1
<b>Total NWI Area</b>		<b>81,003</b>	<b>100</b>	<b>9</b>
Sheyenne River to Prairie Substation	Freshwater Emergent	14,763	84	2.7
	Freshwater Forested/Shrub	502	3	0.1
	Open Water	2,267	13	0.4
	Riverine	40	0	0.01
<b>Total NWI Area</b>		<b>17,572</b>	<b>100</b>	<b>3.2</b>

### 5.3.3 Native Prairie

Native prairie once covered almost a quarter of the lower 48 states, including nearly all of North Dakota, and today is considered one of the most endangered habitats in the world. In the late 1800s, the landscape changed due to a number of factors, including increased settlement, agriculture, and grazing, along with the introduction of invasive species and altered hydrology, which reduced and fragmented native prairie. In North Dakota, the remaining native prairie is found in the arid, western part of the state.

With the decline of prairie habitat, prairie species continue to decline and some are becoming rare. Native prairies provide genetic diversity with a variety of plants, animals, and insects. Prairies play a critical role in soil and water conservation and also provide recreational opportunities including hunting, hiking, and bird watching.

In North Dakota today, native prairies are mostly found in preserved federal or state lands, railroad ROW, ditches, old cemeteries, and hillside pastures in the west and central portions of the state. According to Table 5-1, GAP Land Cover Data by Macro-Corridor Section, the Center to Mercer Section is nearly 25 percent prairie compared to the 2 percent of prairie cover in the Sheyenne River to Prairie Substation Section. Prairie impacts may be avoided or minimized through careful routing of the transmission line. If native prairies are present, they would be avoided, when feasible.

### 5.3.4 Sensitive Natural Resources

Sensitive natural resources include those plant and animal species that have populations considered at risk. Federal and state agencies have identified candidate species and species of concern.

Since areas within the macro-corridors may have been surveyed to varying degrees of completeness, the designated species represented by this data best serves as a snapshot of the potential presence of sensitive species, and does not necessarily represent a comprehensive list of all sensitive species located within the macro-corridors. Hence, when assessing species records it may be important to consider the similarity of habitats when interpreting the available data.

In general, most sensitive natural resources are associated with high quality rare or unique habitats and landscape features. In the macro-corridors, most sensitive species observations and communities occur along the Missouri and Sheyenne rivers (Figures 10.1 to 10.4). Other species location observances not associated with a major river would be associated with unique habitat, like remnant native prairie, riparian woodlands, wetland complexes, or rock outcroppings.

Table 5-4 provides the number of sensitive species or unique communities within the macro-corridors with State Special Concern Species and Impaired or Vulnerable listed Communities, and lists the state's resources with a heritage rank of S1, S2, or S3, as outlined below:

- S1 Critically Imperiled – Critically imperiled in the state because of extreme rarity or because of some factor of its biology making it especially vulnerable to extirpation from the state. Typically five or fewer occurrences or very few remaining individuals (<1,000). [Critically endangered in state.]
- S2 Imperiled – Imperiled in the state because of rarity or because of other factors making it very vulnerable to extirpation from the state. Typically six to 20 occurrences or few remaining individuals (1,000 to 3,000). [Endangered in the state.]
- S3 Vulnerable – Vulnerable in the state either because of rarity, or because it is found only in a restricted range (even if abundant at some locations), or because of other factors making it vulnerable to extirpation. Typically 21 to 100 occurrences or between 3,000 to 10,000 individuals. [Threatened in the state.]

**Table 5-4. Sensitive Natural Resources within the Macro-Corridors by Section**

Macro-Corridor Section	Category	Observance Count
Center to Mercer	Federal Threatened or Endangered	15
	State Special Concern Species (S1), Federal Candidate Species, and Federal Delisted Species	7
	State Impaired (S2) or Vulnerable Terrestrial Community (S3)	35
	Lek	0
	Raptor Nest and Rookery	1
Mercer to Sheyenne River	State Special Concern Species (S1), Federal Candidate Species, and Federal Delisted Species	11
	State Impaired (S2) or Vulnerable Terrestrial Community(S3)	26
	Lek	28
	Raptor Nest and Rookery	6
Sheyenne River to Prairie Substation	State Special Concern Species (S1), Federal Candidate Species, and Federal Delisted Species	6
	Lek	1
	Raptor Nest and Rookery	1

#### 5.3.4.1 Federally Designated Species

The Endangered Species Act (ESA) of 1973, as amended (Pub. L. 93-205), provides for the conservation of ecosystems upon which threatened and endangered species of fish, wildlife, and plants depend. Section 7 of the ESA requires federal agencies to insure that any action authorized, funded, or carried out by them is not likely to jeopardize the continued existence of listed species, or to modify their critical habitat.

Federally threatened species are those species likely to become endangered within the foreseeable future throughout all or a significant portion of their range. Federally endangered species are those species already in danger of extinction throughout all, or a significant portion of, their range. Federal candidate species are those species being considered for listing as endangered or threatened, but for which a proposed regulation has not yet been published in the Federal Register. The following federally designated species may occur within the macro-corridors:

#### Endangered Species

- Interior least tern (*Sterna antillarum*): Nests along midstream sandbars of the Missouri and Yellowstone rivers.
- Whooping crane (*Grus Americana*): Migrates through North Dakota during spring and fall. Prefers to roost in wetlands and stock dams with good visibility (i.e. no or minimal woody debris within wetland or on wetland fringe).
- Pallid sturgeon (*Scaphirhynchus albus*): Known only from the Missouri and Yellowstone rivers. No reproduction has been documented in 15 years.
- Gray wolf (*Canis lupus*): Occasional visitor in North Dakota. Most frequently observed in the Turtle Mountains area of northern North Dakota.

- Black-footed ferret (*Mustela nigripes*): Exclusively associated with prairie dog towns. No records of occurrence in recent years, although there is potential for reintroduction in the future.

### Threatened Species

Piping plover (*Charadrius melodus*): Nests on midstream sandbars of the Missouri and Yellowstone rivers and along shorelines of saline wetlands.

### Candidate Species

Dakota skipper (*Hesperia dacotae*): Found in native prairie containing a high diversity of wildflowers and grasses. Habitat includes two prairie types: 1) low (wet) prairie dominated by bluestem grasses, wood lily, harebell, and smooth camas; 2) upland (dry) prairie on ridges and hillsides dominated by bluestem grasses, needlegrass, pale purple and upright coneflowers, and blanket flower.

### Designated Critical Habitat

Piping plover (*Charadrius melodus*): Missouri River - Critical habitat includes sparsely vegetated channel sandbars, sand and gravel beaches on islands, temporary pools on sandbars and islands, and the interface with the river.

### Delisted Species

The bald eagle (*Haliaeetus leucocephalus*): Has): Has been documented as nesting and using habitat along the Missouri River within the macro-corridors. The bald eagle has been recently delisted from the ESA. However, the bald eagle is still protected by other federal laws including: the Bald and Golden Eagle Protection Act, the Migratory Bird Treaty Act, and the Lacey Act.

#### 5.3.4.2 State Species of Concern

State sensitive natural resource data was obtained from the NDPRD, who provided Natural Heritage Inventory data, and the NDGFD, who provided location data on raptor nests (including the bald eagle), colonial waterbird rookeries, sharptail grouse and prairie chicken leks, and non-game reptile occurrences.

NDPRD maintains the state's Natural Heritage Inventory. According to the NDPRD, "The main purpose of the Inventory is to identify North Dakota's natural features and establish priorities for their protection. Information from the Heritage Inventory has been used to identify high quality natural areas and potential nature preserves."

According to their Website, the NDGFD maintains: "North Dakota's Wildlife Action Plan or Comprehensive Wildlife Conservation Strategy (CWCS) that focuses on 100 species who are considered Species of Conservation Priority. Information relating to the distribution, abundance, habitat requirements, threats, management goals, and monitoring techniques for each of these species is included in our CWCS."

The full CWCS list can be obtained from <<http://gf.nd.gov/conservation/levels-list.html>>. Appendix C provides a list of state species of concern that may be present within the macro-corridors.

## **5.4 Cultural and Historic Resources**

Historic districts and historic sites that are registered with the National Park Service's National Register of Historic Places (NRHP) include landmarks, districts, archeological sites, and monuments. Data on cultural and historic resources in the macro-corridors were obtained from an online search of the NRHP in June 2009. Avoidance of the listed resources would be preferred during route development. However, during the scoping process, if a new corridor is developed that contains large historic districts or sites, appropriate steps would be taken to address concerns regarding potential effects on historic properties and values.

According to the National Park Service's Website, (<http://nrhp.focus.nps.gov>), there are two historic districts and 17 historic properties located within the macro-corridors (Table 5-5 and Figure 11). The two historic districts include the Ellingson Farm District and the Cross Ranch Archeological District, which both contain very high concentrations of recorded Native American Indian heritage sites. The Cross Ranch Archeological District is located along the Missouri River within the Center to Mercer Section. The Ellington Farm District is located within the Sheyenne River to Prairie Substation Section, north and west of the town of Hillsboro. The farm dates from 1882 and consists of a number of structures including a residence and outbuildings.

Historic properties consist of a variety of properties including Native American archeological sites, bridges, homes, courthouses, farms, cemeteries, government buildings, and commercial buildings. One property is located within the Center to Mercer Section (McLean County); 11 properties are located within the Mercer to Sheyenne River Section (six properties are located in Foster County, three in Griggs County, one in Sheridan County, one in Foster County); and five properties are located within Sheyenne River to Prairie Substation Section (two in Steele County and three in Traill County) (Table 5-5 and Figure 11). At the request of the NPS, some exact site locations are not shown on the figure.

Given that recorded prehistoric and historic resources occur within the macro-corridors, it can be assumed that there are also additional unrecorded properties and sites. Listed properties are most commonly found within communities that have had a formal inventory of structures. Most of the land within the macro-corridors has not been surveyed for archeological or historic properties. It is expected that information coming through tribal consultation (Section 106) and more extensive file and literature searches would add to the number of cultural resources within the broad contexts of the macro-corridors and would influence final route design.

**Table 5-5. NRHP Sites within the Macro-Corridors**

NRHP Site Name	Macro-Corridor Section	County
Cross Ranch Archeological District	Center to Mercer	Oliver
Zion Lutheran Cemetery, Wrought-Iron Cross Site	Center to Mercer	McLean
Foster County Courthouse	Mercer to Sheyenne River	Foster
Grace City Bridge	Mercer to Sheyenne River	Foster
Griggs County Courthouse	Mercer to Sheyenne River	Griggs
Lincoln Building	Mercer to Sheyenne River	Foster
Marriage, Sylvanus, Octagonal Barn	Mercer to Sheyenne River	Eddy
McHenry Railroad Loop	Mercer to Sheyenne River	Foster
Northern Lights Masonic Lodge	Mercer to Sheyenne River	Griggs
Putnam, Thomas Nichols, House	Mercer to Sheyenne River	Foster
Romness Bridge	Mercer to Sheyenne River	Griggs
Sheridan County Courthouse	Mercer to Sheyenne River	Sheridan
US Post Office--Carrington	Mercer to Sheyenne River	Foster
Beaver Creek Bridge	Sheyenne River to Prairie Substation	Steele
Eielson, Carl Ben, House	Sheyenne River to Prairie Substation	Traill
Ellingson Farm District	Sheyenne River to Prairie Substation	Traill
Ness, Andres O., House	Sheyenne River to Prairie Substation	Traill
Norway Bridge	Sheyenne River to Prairie Substation	Traill
Steele County Courthouse	Sheyenne River to Prairie Substation	Steele

### **5.5 Socioeconomic Resources**

The macro-corridors include portions of 12 counties in North Dakota and several farm-based communities. The largest cities wholly or partially located within the macro-corridors include Grand Forks (pop. 49,321), Carrington (pop. 2,268), Cooperstown (pop. 1,053), and Northwood (pop. 959). According to the US Census Bureau, the racial characteristics within the macro-corridors are primarily white, with small American Indian populations. The Spirit Lake Nation lands are located north of McHenry, North Dakota, with no macro-corridors through them. Communities were not avoided while developing the macro-corridors, however, the corridors are wide enough to avoid impacts within them when the final Project route is determined. There is limited potential to impact minority or disadvantaged populations with the construction and operation of a new transmission line within the identified macro-corridors.

### **5.6 Constraints Summary**

Specific constraint areas include those where transmission line development is prohibited because of federal, state, or local regulations, or where development is undesirable because of conflicts with existing land use/development or land features. These areas are described in detail in Section 5.0. The following resources would be avoided where possible in the routing phase. Where the following resources cannot be avoided, impact minimization and/or mitigation would be necessary:

- Recreational resource areas – State park, NWR, WPAs, WMAs
- Conservation easement areas
- Irrigated lands – center pivot irrigation
- Clusters of homes/populated areas
- Airports

At this preliminary level of review, not all resources have been identified to the extent required for final route selection. Additional agency and stakeholder input, field surveys, and analysis will be conducted as part of the federal and state environmental review processes, which will result in an informed decision regarding the final transmission line route.

## 6.0 Conclusion

This document was prepared in accordance with RUS Bulletin 1794A-603 and supplemented in response to agency and stakeholder requests. Specifically, this document has:

- Defined endpoints for Minnkota’s proposed 345 kV transmission line as the Center 345 kV and Prairie substations
- Identified macro-corridors that strive to minimize environmental, cultural resource, and engineering impacts and that could contain a number of potentially viable route alternatives
- Evaluated the natural and developed environments of the macro-corridors
- Considered the use of existing ROW for transmission routes throughout the macro-corridors

The final macro-corridors are shown in Figure 1, color-coded by section. A more detailed analysis of the macro-corridors and the possible identification of other options will be considered during the NEPA process, with RUS as the lead federal agency. The NEPA EA scoping process would define the scope of the EA for this Project. The scope may include a number of feasible route options identified by interested parties as part of the scoping process. The North Dakota PSC route permitting process will consider the route that is identified during the NEPA scoping process. These federal and state processes would include additional opportunities for public and agency input as well as detailed analysis of environmental conditions. Selection of a final route would be made by governing agencies at the appropriate time following the planning and environmental review process.

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## **Figures**

Figure 1: Project Location and Macro-Corridors

Figure 2: Service Area Map

Figure 3: RUS NEPA Process

Figure 4: Preliminary Study Corridors

Figures 5.1-5.4: Managed Resource Lands

Figures 6.1-6.4: Land Cover

Figures 7.1-7.4: Existing Infrastructure

Figure 8: USFWS Easements

Figures 9.1-9.4: Surface Waters and Wetlands

Figures 10.1-10.4: Sensitive Natural Resource

Figure 11: Cultural Resource